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*The Roads Towards Raw Materials Sustainability: a French Case Study*

by

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# The Roads Towards Raw Materials Sustainability : a French Case Study

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## Abstract

Circular Economy (CE) has become increasingly influential in policy-making for the past fifteen years. Governments and institutions have seen CE as a way to achieve high levels of sustainability while maintaining GDP growth. This paper describes how waste generation and Raw materials use were modeled in the Environmentally-Extended Input-Output tables of the Eurogreen model. It also explains how Material Flow Analysis (MFA) was used to model Residual Waste Management, Closing Supply-Chains, Waste Efficiency and Material Efficiency. Through the design of several policy scenarios (Business-As-Usual, Techno-Efficiency, Cradle-to-Cradle, Circular Growth, Optimistic Circular Growth and Circular Degrowth), this paper also assesses the efficacy of different Circular Economy policies in delivering a decrease in Raw Materials Extraction and in CO2 emissions in France from 2014 to 2050.

**Keywords:** Circular Economy, Raw Materials, Input-Output Analysis, Waste Treatment, Recycling, Ecological Economics

## 1 Introduction :

The Circular Economy (CE) narrative has become increasingly trendy in France since the 2010s. From late heatwaves to severe droughts in large parts of the country, the effects of climate change have put populations and institutions under strain. As the

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5 climate emergency is becoming every day more visible , the Circular Economy (CE)  
6 framework is increasingly seen by key actors of the public space as a possible way out  
7 of the deadlock. For instance, conservative columnist and former Minister of Education  
8 Luc Ferry has publicly advocated for Circular Economy in the media <sup>1</sup>. He sees it as  
9 a “positive” environmentalism, which could conciliate economic growth and climate ac-  
10 tion. In his opinion, a Circular Economy is one in which “everything can be recycled  
11 indefinitely, so if we take it as a model, we can not only reduce costs and make profits  
12 by not wasting useful materials, but also build an ecological future that, by integrating  
13 itself into the economy, will promote growth and consumption instead of reducing them  
14 to a trickle”. Circular Economy is gaining momentum among actors of the private sector  
15 <sup>2</sup>.

16

17 This vision of the Circular Economy as a possible driver of “green growth” has also  
18 gained momentum in French <sup>3</sup> and European <sup>4</sup> policy-making. In 2015, the “law on  
19 the energy transition for green growth” <sup>5</sup> first introduced the concept of circular econ-  
20 omy in French legislation. This statute set important Circular Economy targets, namely  
21 “achieving a 65% recycling rate for non-hazardous non-inert waste by 2025” and “a 30%  
22 increase by 2030 in the ratio between GDP and domestic consumption of materials”.  
23 As part of Emmanuel Macron’s *#MakeOurPlanetGreatAgain* initiative - by which he  
24 intended to put France at the forefront of the fight against climate change – two French  
25 ministries released a Roadmap for the circular economy <sup>6</sup> which listed “50 measures for  
26 a 100% circular economy”. Key members of the Ellen McArthur Foundation, a major  
27 think tank advocating for the implementation of Circular Economy in public spheres,  
28 actively contributed to this initiative. This roadmap became the groundwork of the 2020  
29 Anti-waste law for a circular economy <sup>7</sup>. The main aim of these policies is clearly stated:  
30 “to decouple growth from material consumption” <sup>8</sup> as part of an effort to achieve a green  
31 economy, in a sustainability thinking framework that deems green growth as being both  
32 an attainable and positive policy goal for society. The European Union has also drafted

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<sup>1</sup><https://www.lefigaro.fr/vox/economie/luc-ferry-contre-l-ecoterrorisme-l-economie-circulaire-20230628>

<sup>2</sup><https://www.worldcement.com/africa-middle-east/10032023/mckinsey-co-circular-economy-of-cement-could-be>

<sup>3</sup><https://www.ecologie.gouv.fr/loi-anti-gaspillage-economie-circulaire>

<sup>4</sup>[https://environment.ec.europa.eu/strategy/circular-economy-action-plan\\_en](https://environment.ec.europa.eu/strategy/circular-economy-action-plan_en)

<sup>5</sup><https://www.ecologie.gouv.fr/loi-transition-energetique-croissance-verte>

<sup>6</sup><https://www.ecologie.gouv.fr/feuille-route-economie-circulaire-frec>

<sup>7</sup><https://www.ecologie.gouv.fr/loi-anti-gaspillage-economie-circulaire>

<sup>8</sup><https://www.ecologie.gouv.fr/leconomie-circulaire>

33 a “Circular economy action plan” as part of the European Green New Deal. It describes  
34 “the transition to a Circular Economy as a way will reduce pressure on natural resources  
35 and will create sustainable growth and jobs”.<sup>9</sup>

36

37 As policy expectations are high regarding the Circular Economy policy framework, it  
38 seems interesting to investigate whether Circular Economy policy interventions can prac-  
39 tically deliver what they are expected to achieve. Can Circular Economy policies enable  
40 us to reach important sustainability thresholds i.e., a constant and absolute decrease  
41 in environmental pressures caused by the French economy? Moreover, is it possible to  
42 achieve a “100% circular economy”, in which all waste would indefinitely replace Pri-  
43 mary Raw Materials from “cradle to cradle” (Braungart and McDonough, 2009)? Is it  
44 thus possible to “eliminate the concept of waste”<sup>10</sup>? In a broader perspective, what are  
45 the potential effects of CE interventions on a macroeconomic and macroecological scale?

## 46 **2 Literature Review :**

47 The concept of Circular Economy has been increasingly cited as a reference for policy-  
48 making since the 2010’s<sup>11 12</sup>. According to the Ellen McArthur Foundation, Circular  
49 Economy is “a systems solution framework that tackles global challenges like climate  
50 change, biodiversity loss, waste, and pollution”. It “is based on three principles, driven  
51 by design: eliminate waste and pollution, circulate products and materials (at their  
52 highest value), and regenerate nature. It is underpinned by a transition to renewable  
53 energy and materials. Transitioning to a circular economy entails decoupling economic  
54 activity from the consumption of finite resources.”<sup>13</sup>. Research has therefore focused on  
55 trying to fathom the efficacy and impacts of CE policy interventions (Kagawa, Tasaki,  
56 and Moriguchi, Kagawa et al.; Geng, Sarkis, and Ulgiati, Geng et al.; Geng, Fu, Sarkis,  
57 and Xue, Geng et al.; Luzzati, Distefano, Ialenti, and Andreoni, Luzzati et al.).

58

59 Leontief’s Input-Ouput analysis has been frequently used in this endeavor (Kon-

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<sup>9</sup>[https://environment.ec.europa.eu/strategy/circular-economy-action-plan\\_en](https://environment.ec.europa.eu/strategy/circular-economy-action-plan_en)

<sup>10</sup><https://mcdonough.com/cradle-to-cradle/>

<sup>11</sup>[https://environment.ec.europa.eu/strategy/circular-economy-action-plan\\_en](https://environment.ec.europa.eu/strategy/circular-economy-action-plan_en)

<sup>12</sup><https://www.ecologie.gouv.fr/loi-anti-gaspillage-economie-circulaire>

<sup>13</sup><https://www.ellenmacarthurfoundation.org/topics/circular-economy-introduction/overview>

60 ing, Koning). Input-Output tables enable us to know the volume of inputs provided  
61 by each sector for a certain final demand (Leontief, Leontief). Leontief’s approach has  
62 been extended to represent physical entities embedded in each sector’s chain of value.  
63 Environmentally Extended Input Output (EEIO) tables (Duchin, Duchin) have been  
64 particularly used to model the waste (Nakamura and Kondo, Nakamura and Kondo;  
65 Towa, Zeller, and Achten, Towa et al.) and carbon footprint of the different sectors of  
66 the economy. EEIO analysis has been frequently used to model the effects of Circular  
67 Economy policy interventions on a macroeconomic scale (McCarthy, Dellink, and Bibas,  
68 McCarthy et al.; Aguilar-Hernandez, Sigüenza-Sanchez, Donati, Rodrigues, and Tukker,  
69 Aguilar-Hernandez et al.).

70

71 Closing Supply Chains (CSC) is one of the main mechanisms of the Circular Economy.  
72 CSC policies (Donati, Aguilar-Hernandez, Sigüenza-Sánchez, de Koning, Rodrigues, and  
73 Tukker, Donati et al.) aim to create a waste treatment system enabling waste created  
74 during the production process to be reused as new inputs in a circular pattern (Naka-  
75 mura, Nakamura; Chen and Ma, Chen and Ma). Closing Supply Chains and Residual  
76 Waste Management (RWM), (e.g., waste treatment mechanisms) are therefore closely  
77 intertwined. Waste, here considered as a secondary product (Merciai and Schmidt,  
78 Merciai and Schmidt) is meant to come as an input in substitution of Primary Raw  
79 Materials (Beylot, Vaxelaire, and Villeneuve, Beylot et al.). This substitution enables  
80 to limit the extraction of raw materials, as well as the emission of GHG into the at-  
81 mosphere. Instead of creating a new sector related to waste treatment in I-O tables,  
82 some researchers managed to integrate Secondary Raw Materials (SRM) into EEIO in  
83 Closing Supply Chain scenarios. Towa et. alii, in line with other researchers (Beylot,  
84 Vaxelaire, and Villeneuve, Beylot et al.; Lenzen and Reynolds, Lenzen and Reynolds;  
85 Zeller, Towa, Degrez, and Achten, Zeller et al.; Towa, Zeller, and Achten, Towa et al.)  
86 has stressed that it is possible to model a substitution of Primary Raw Materials by  
87 Secondary Raw Materials (or ”PRM/SRM substitution”) as new inputs. The only con-  
88 dition is to be able to estimate the recycling and backfilling rate of waste in the economy.

89

90 Another main mechanism of the Circular Economy framework is Material and Waste  
91 Efficiency (Aguilar-Hernandez, Sigüenza-Sanchez, Donati, Rodrigues, and Tukker, Aguilar-  
92 Hernandez et al.). Material Efficiency is usually linked to the role of technology and

93 technological innovation in the production process. It has been modeled through a  
94 technology-driven reduction in waste generation (Donati, Aguilar-Hernandez, Sigüenza-  
95 Sánchez, de Koning, Rodrigues, and Tukker, Donati et al.) as well as a decrease in ma-  
96 terial use under the assumption of a lack of rebound effect (Donati, Aguilar-Hernandez,  
97 Sigüenza-Sánchez, de Koning, Rodrigues, and Tukker, Donati et al.). Design improve-  
98 ments <sup>14</sup> is also considered to be a main driver of efficiency (Donati, Aguilar-Hernandez,  
99 Sigüenza-Sánchez, de Koning, Rodrigues, and Tukker, Donati et al.).

## 100 **3 The Model :**

### 101 **3.1 Scenarios :**

102 This extension of the Eurogreen model enables the visualization of four additional policy  
103 scenarios applied to the French economy from 2014 to 2050. The “Business as usual”  
104 (BAU) scenario describes the continuation of already observable trends in the French  
105 economy. The Techno-Efficiency (TE) scenario represents a situation in which innova-  
106 tion drives a sharp increase in material/waste efficiency in all sectors of the economy.  
107 The “Cradle-to-Cradle” (C2C) scenario describes a fictional situation in which the re-  
108 cycling and backfilling rate of treated waste gradually increases to 100% in 2050. In  
109 this scenario, the eco-design policy, and the full substitution of primary materials for  
110 Secondary materials leads to changes in the volume and structure of the output. The  
111 Circular Growth (CG) scenario combines the effects of increased recycling and material  
112 efficiency with a baseline PRM/SRM substitution rate, as the maximization of the out-  
113 put is prioritized over sobriety and environmental concerns. As the baseline PRM/SRM  
114 substitution coefficient lacks accuracy because of a lack of data, we modeled an alterna-  
115 tive, more Optimistic Circular Growth scenario (OCG) which is identical to the original  
116 one, except for the fact that we added full PRM/SRM substitution. The Circular De-  
117 growth (CD) scenario measures the effects of combined degrowth and cradle-to-cradle  
118 policy interventions.

### 119 **3.2 Calibration :**

120 When activated, the substitution of Primary Raw Materials by Secondary Raw Materials  
121 is set to begin in 2024. The increased recycling rate scenario also bears its first effects in

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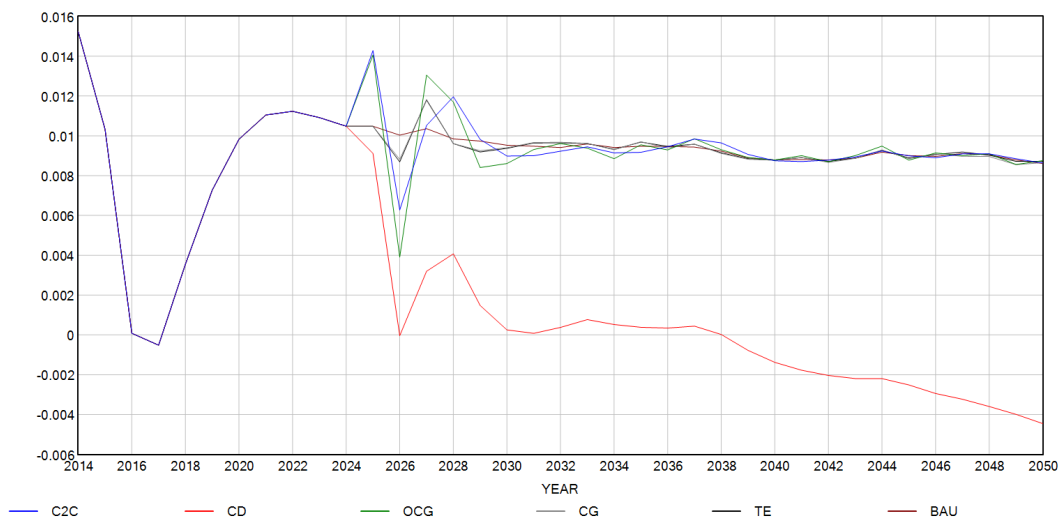
<sup>14</sup><https://www.ellenmacarthurfoundation.org/topics/circular-design/overview>

122 2024. The techno-efficiency scenario also exogenously comes into effect in 2024, onwards.  
 123 The consequences of PRM/SRM substitution on treated waste and on the output are  
 124 designed to begin in 2024. It is also in 2024 that the “Eco-design” policy is activated in  
 125 relevant scenarios.

## 126 4 Results :

### 127 4.1 GDP growth :

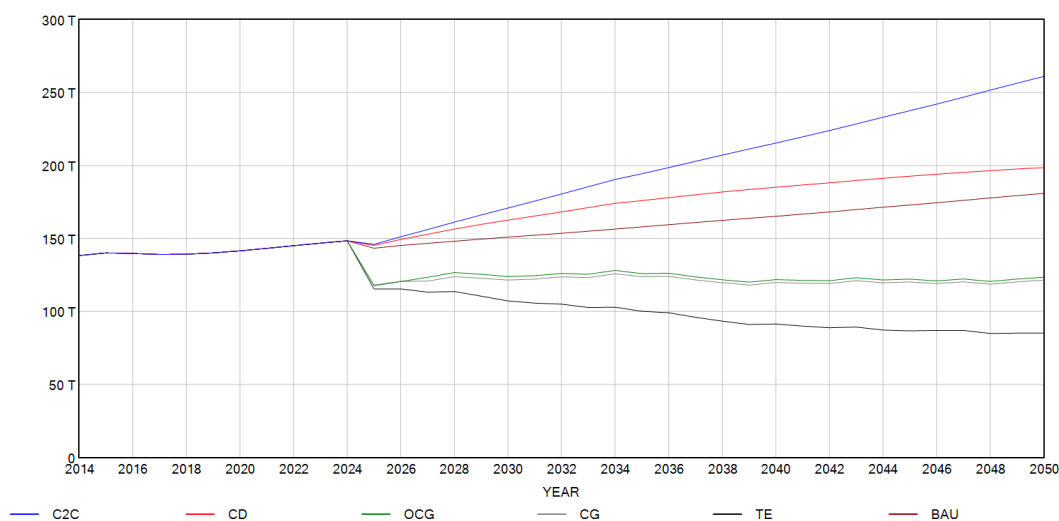
Figure 1: GDP growth real



128 Figure 1 displays the real GDP growth coefficient (0.01 = 1% GDP growth) for  
 129 France from 2014 to 2050. In the BAU scenario, the French economy sustains a real  
 130 GDP growth rate of nearly 1% per year. If the real GDP rate follows an oscillatory  
 131 behavior in all of the curves, the spread is higher for the OCG scenario compared to  
 132 the other ones. Apart from the CD scenario, all the curves follow the same approximate  
 133 path. They all reach a similar real GDP growth rate in 2050, at around 0.8% per year.  
 134 The Circular Degrowth curve differs from the others. Indeed, negative real GDP rates  
 135 are achieved from 2038 in our simulations. The real degrowth rate is even increasing  
 136 over time, to reach approximately 0.4% per year in 2050.



**Figure 2:** Production of Secondary Raw Materials



137 **4.2 Secondary Raw Materials :**

138 Figure 2 shows the total amount of Secondary Raw Materials produced by the French  
139 economy per year (expressed in 10,000 tons of Raw material equivalents). The total  
140 quantity of Secondary Raw Materials produced changes a lot depending on the policy  
141 scenario. First of all, we can observe an oscillation of certain curves in this graph. This  
142 is due to the oscillation of the raw materials demand. This oscillatory behavior can be  
143 seen in an exacerbated way in the three bottom curves (CG, OCG, and TE scenarios).  
144 Indeed, each of these scenarios contains an increase in technology-driven material and  
145 waste efficiency. As material efficiency makes waste generation dwindle, this oscillation  
146 become more apparent compared to the other curves. Still, for all scenarios, the ori-  
147 entation of the curve changes. As the quantity of SRM increases, the following year,  
148 the quantity of waste decreases. This phenomenon is created by the “Primary waste  
149 equivalent ratio” which accounts for the role of entropy in the decrease in the recycling  
150 and backfilling rate of already recycled waste along time. Due to the substitution of  
151 Extracted Primary Raw Materials by Secondary Raw Materials (or ”PRM/SRM substi-  
152 tution”), the waste which has already been recycled once or more can be less recycled,  
153 as this waste’s quantity and quality have decreased because of entropy. The subsequent  
154 change in total treated waste on a year-to-year basis thus impacts every year, in differ-  
155 ent proportions, the amount of Secondary Raw Materials produced within the French

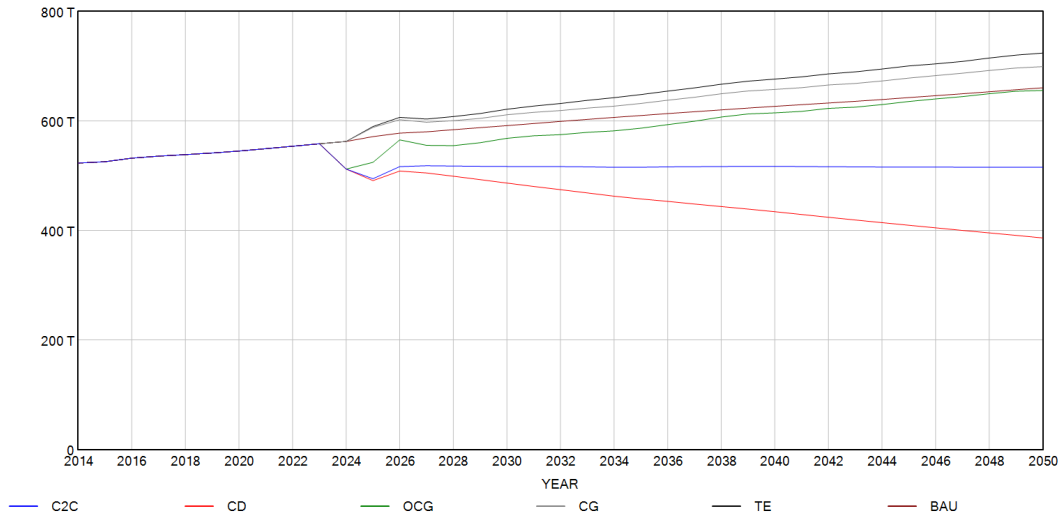
156 economy.

157

158 The scenario with the highest production of Secondary Raw Materials is the Cradle-  
159 to-Cradle scenario, which makes the amount of produced Secondary Materials increase  
160 by a third compared to the BAU scenario. The Circular Degrowth scenario is the second  
161 ranked in terms of Secondary Materials' generation. The latter is approximately 10%  
162 higher than the SRM generation in the BAU scenario. The CD scenario achieves this  
163 performance despite the reduced waste induced by degrowth. In the Circular Growth  
164 scenario, the amount of SRM created is substantially reduced because of an innovation-  
165 driven reduction in waste production. The amount of SRM generated in the CG and  
166 OCG scenarios are almost the same. With a yearly generation of SRM almost halved in  
167 2050 compared to the baseline scenario, the Techno-Efficiency scenario economy creates  
168 a mere third of the total amount of secondary materials generated in the C2C scenario.

### 169 4.3 Extraction Demand :

**Figure 3:** Raw Materials Extraction Demand



170 Figure 3 compares the dynamics of the Primary Raw Materials Demand, expressed  
171 in thousands of tons of RME per year. This variable represents the amount of Primary  
172 Raw Materials which needs to be extracted to respond to the French economy's demand  
173 for new inputs.

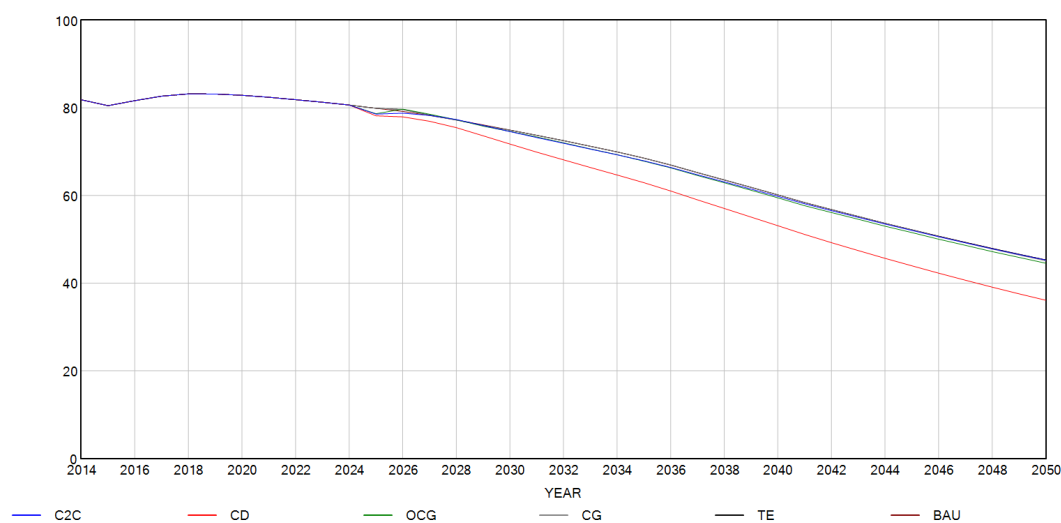
174

175 First of all, we can notice that the same oscillatory phenomenon can be witnessed for  
176 some of these curves. As expected, it can especially be observed for the Circular Growth,  
177 Optimistic Circular Growth, and Techno-efficiency curves. The TE scenario stands out  
178 as being the one that requires the highest demand in Raw Materials Extraction. It is  
179 closely followed by the CG scenario, which has a slightly reduced material footprint.  
180 Then, the BAU scenario and the OCG scenarios carry almost the same implications  
181 in terms of Raw Materials Extraction Demand. These four scenarios create a yearly  
182 extraction demand in 2050 which is much higher than the material footprint of the  
183 French economy in 2014. The C2C scenario and the CD scenario see a decrease, in  
184 2050, in the Extraction Demand compared to 2014 levels. Their impacts are still very  
185 different from one another. Indeed, due to its high level of recycled inputs, the Cradle-  
186 to-Cradle scenario demand in materials extraction is reduced compared to the baseline.  
187 In a stocks and flows analysis, this does not mean that the stocks of “natural resources”  
188 and ecosystems regenerate. The pressure still exists, but it is less strong than before.  
189 Additionally, we can see that the diminution in yearly extraction demand in the C2C  
190 scenario is very small over time. We can almost talk of a stagnation of yearly Raw  
191 Materials Extraction at the 2014 levels. The Circular Degrowth scenario is the one  
192 which reaches the highest decrease in Raw Materials Extraction among all tested policy  
193 scenarios. It namely achieves a reduction in yearly materials extraction of more than  
194 20% in 2050 compared to 2014.

#### 195 **4.4 Reduction in CO2 emissions :**

196 Figure 4 plots the reduction in CO2 emissions created by each scenario compared to  
197 1990 levels (index 1990 = 100). In this graph, we see that two kinds of dynamics can be  
198 clearly distinguished. Firstly, 5 curves closely follow the almost exact same path (BAU,  
199 OCG, CG, C2C, TE). These scenarios would enable our societies to achieve a decrease  
200 in CO2 emissions of approximately 55% in 2050 compared to 1990 levels. Once again,  
201 the Circular Degrowth scenario stands out by enabling the highest reduction in CO2  
202 emissions compared to 1990, with a combined decrease in emissions of 64%.

**Figure 4:** Reduction in CO2 emissions compared to 1990 levels



## 203 5 Discussion

### 204 5.1 Future applications and limitations :

205 The analysis of feedback loops, stocks, and flows in a system dynamics modeling frame-  
206 work can help to better understand the complexity of the relations between our economies  
207 and the biosphere. Ecological macroeconomics, through the use of various metrics (tons  
208 of RME, tons of RMWeq, euros, tons of CO2 emissions) in an Environmentally Ex-  
209 tended Input/Output analysis, is all the more useful as it enables to take into account  
210 the multidimensional features of our economy's throughput. By taking some elements  
211 from ecological economics and complexity theory, this model also enables the compre-  
212 hension of the various stresses our economic systems induce on the different planetary  
213 boundaries. It also paves the way for a comprehensive representation of the potential  
214 dynamics, trade-offs, and synergies between social and ecological targets in a Doughnut  
215 Economics framework. This model is especially useful in its ability to compare the im-  
216 pacts of varying sets of policy interventions on a range of ecological, social, and economic  
217 indicators. The simulation's results here suggest that Circular Economy policy tools can-  
218 not always deliver a reduction in the environmental pressure the French economy causes  
219 on planetary limits.

220  
221 First of all, this simulation confirms the potential benefits of an increased waste

222 recycling and backfilling ratio. Indeed, the Cradle-to-cradle enables a diminution in  
223 Extracted Primary Raw Materials Demand in 2050 compared to the baseline, but this  
224 diminution is small compared to the one offered by other scenarios. This model also  
225 demonstrates the impossibility to achieve a perfectly Circular Economy “from cradle to  
226 cradle”. As Giampietro had already concluded, waste cannot disappear from an eco-  
227 nomic organism as this would contradict the laws of thermodynamics. Additionally,  
228 C2C scenario’s failure in attaining high levels of raw materials sustainability is mainly  
229 due to the oscillation of the Secondary Raw Materials production, which is itself due to  
230 the introduction of the entropy coefficient which represents the losses in waste quality  
231 and quantity due to industrial processes. This oscillation creates a yearly fluctuation  
232 (or change in slope angle) of the Raw Materials demand curve, which cannot thus per-  
233 sistently drop if the output stays unchanged.

234

235 This simulation also represents the possibly counter-effective consequences of technology-  
236 induced material efficiency. Indeed, the Techno-Efficiency scenario creates a slump in  
237 waste generation, which itself provokes a decrease in the production of Secondary Raw  
238 Materials. This drives an increase in demand for raw materials, creating further pressure  
239 on planetary boundaries. We can here also watch the potential trade-offs between differ-  
240 ent sustainability goals and indicators. The reduction in waste production (novel enti-  
241 ties) created by the Techno-Efficiency scenario indeed comes at the price of an increased  
242 raw materials demand. We can here observe the potential dangers of close-sightedness in  
243 the vision of “sustainability”, which can generate trade-offs between the attainment of  
244 different sustainability goals. One of the overarching results of this study is that Circular  
245 Economy policy interventions do not prove to be a means towards the achievement of  
246 “green growth”. Indeed, the Circular Growth and Techno-Efficiency scenarios, which  
247 both combine Circularity interventions and the prioritization of GDP growth maximiza-  
248 tion over sobriety, are lowly efficient in reaching sustainability thresholds.

249

250 A combination of Circular Economy policy interventions with Degrowth (Circular  
251 Degrowth) is in this model the most expedient way to achieve raw materials sustainability  
252 as well as the reduction of the overshoot of all the measured planetary boundaries (CO2  
253 emissions and raw materials demand). We should here take note that these encouraging  
254 results might also prove helpful in reducing pressure on other environmental aggregates.

255 For instance, it has been underlined that both climate change and materials extraction  
256 (through changes in land use) are main drivers of biodiversity loss (IPBES, 2019). If  
257 further research needs to be done to confirm these findings, we can cautiously state  
258 that Circular Economy mechanisms should not be implemented without questioning the  
259 current growth-centered paradigm, as it may prove either counter-effective or inefficient  
260 in achieving sustainability goals in the context of the ecological emergency. However, the  
261 implementation of a ‘Circular Growth’-inspired policy scheme might prove to be highly  
262 rewarding to the private sector, which could make substantial economies and increase  
263 economic performance through gains in material and waste efficiency <sup>15</sup>. Instead, the  
264 combination of Circular and Degrowth policies is, in our simulations, the most effective  
265 way for the French economy to reduce both its intake of raw materials and its CO2  
266 emissions. The implementation of such a policy would, according to our simulation,  
267 bring France one step closer to achieving its target to reduce emissions by 75% compared  
268 to 1990 levels, as it is described in its National Low-Carbon Strategy <sup>16</sup>.

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<sup>15</sup><https://www.worldcement.com/africa-middle-east/10032023/mckinsey-co-circular-economy-of-cement-could-be>

<sup>16</sup>See: <https://www.ecologie.gouv.fr/strategie-nationale-bas-carbone-snbc>

## 269 Appendix :

### 270 A Data and definitions :

271 In our efforts to model flows of Secondary Raw Materials and waste treatment in an  
272 Environmentally Extended Input Output (EEIO) framework, we extracted, analyzed,  
273 and uniformized data from an extensive number of databases. We will here provide a  
274 comprehensive list of the sources we mobilized for this work :

275 • Eurostat provides data on waste generation per sector <sup>17</sup> and waste treatment  
276 <sup>18</sup> for France in 2014. We also used the newly created “Eurostat Country RME  
277 tool” database<sup>19 20</sup>, in which key figures about the material footprint of the French  
278 economy are detailed.

279 • The NIOT database <sup>21</sup> also provided us with the input-output tables for France.

280 • The data and methodology of the Eurogreen model (D’Alessandro et al., 2020)  
281 serve as a groundwork from which this paper tries to offer an extension. All the  
282 data that are not listed higher in this section were extracted from the Eurogreen  
283 database.

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<sup>17</sup>[https://ec.europa.eu/eurostat/databrowser/view/TEN00106/default/table?lang=en&category=env.env\\_was.env\\_wasgt7](https://ec.europa.eu/eurostat/databrowser/view/TEN00106/default/table?lang=en&category=env.env_was.env_wasgt7)

<sup>18</sup>[https://ec.europa.eu/eurostat/databrowser/view/ENV\\_WASTRT\\_\\_custom\\_7223128/settings\\_1/table?lang=en](https://ec.europa.eu/eurostat/databrowser/view/ENV_WASTRT__custom_7223128/settings_1/table?lang=en)

<sup>19</sup>[https://ec.europa.eu/eurostat/databrowser/view/env\\_ac\\_rme/default/table?lang=en](https://ec.europa.eu/eurostat/databrowser/view/env_ac_rme/default/table?lang=en)

<sup>20</sup><https://ec.europa.eu/eurostat/web/environment/information-data/material-flows-resource-productivity>

<sup>21</sup><https://www.rug.nl/ggdc/valuechain/wiod/wiod-2016-release>

## 284 **B Methodology :**

285 We will here describe the methodology used to model waste treatment and Secondary  
286 Raw Materials flows into the Eurogreen model.

### 287 **Harmonization of data :**

288 First of all, we reorganized the data provided by the “Eurostat RME Country tool -  
289 March 2023”, to fit the taxonomy of sectors used in the Eurogreen model. For clarity  
290 purposes, the sectors as classified in the “Eurostat Country RME tool - March 2023”  
291 (NACE rev.2) will be put in quotes (“Manufacturing” sector). The sectors as described  
292 in the Eurogreen model will always begin with a capital letter (Manufacturing sector).

293

294 We had to reorganize the Eurostat database to create Eurogreen’s Fossil Fuels sector,  
295 which does not exist independently in Eurostat’s NACE V2 classification of economic  
296 activities. Indeed, in the Eurostat database, the economic activities we attributed to  
297 the Fossil Fuels sector are embedded in the NACE ”Manufacturing sector”. The details  
298 of these operations can be found in the “Supplementary information” of previous Euro-  
299 green papers <sup>22</sup>.

300

301 Firstly, we tried to estimate the amount of waste generated by the Fossil Fuels  
302 sector. For that purpose, we calculated ratios of raw materials (expressed in tons of  
303 Raw Materials Equivalents, or RME) footprint per output for both the Fossil Fuels and  
304 the Mining and Quarrying sectors. By dividing these two ratios, we found that in 2014,  
305 the Mining and Quarrying sector was using 39% less raw materials per unit of output  
306 than the Fossil Fuels sector. This latter percentage was then multiplied by the amount  
307 of waste generated by the Mining and Quarrying sector to find the approximate waste  
308 generated by the Fossil Fuels sector. The underlying assumption is that a difference in  
309 RME per output between two sectors would imply a proportional difference in the waste  
310 they generate.

$$WasteFF = WasteMQ * \frac{RMEperoutputFF}{RMEperoutputMQ} \quad (1)$$

311 In Eurostat’s NACE Rev.2 classification, the economic activities of the Fossil Fuels  
312 sector are attributed to the “Manufacturing” sector. We thus subtracted the waste

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<sup>22</sup>See: <https://zenodo.org/records/3549756>



313 generated by the Fossil Fuels sector from the waste produced by the “Manufacturing”  
314 sector to get an accurate assessment of waste generation by these two sectors.

$$WasteMcorr = WasteM - WasteFF \quad (2)$$

315 Similarly, as described in the Eurogreen sector taxonomy, we reaggregated Eurostat  
316 data on waste generation to find the waste generated by the Non-financial and social  
317 economy sector as well as the Public sector. For instance, the “Services (except whole-  
318 sale of waste and scrap)” sector and “Wholesale of waste and scrap” were aggregated  
319 to form a Non-financial and social economy sector. The waste produced by the “Wa-  
320 ter collection, treatment, and supply; sewerage; remediation activities and other waste  
321 management services” and “Waste collection, treatment and disposal activities; materi-  
322 als recovery” sectors were added to a newly created Public sector.

323

324 Due to gaps in data, the Financial and Other sectors were given the value of 0.

325

326 With this reassembled set of data, we created a vector of waste generation per sector.  
327 We used these figures to create a vector of ratios, which represent the material waste  
328 generated per million of euros of output per sector.

329

330 This ratio was calculated in the following way :

$$InitialWastecoeffperOutputi = \frac{materialwastepersectori}{realoutputpersector} \quad (3)$$

331

332

### 333 **Extracted Raw Materials Consumption :**

334 We use the methods of Material Flows Analysis (MFA) to model waste treatment in a  
335 systems dynamic I/O framework. We chose here to differentiate Primary Raw Materials  
336 from Extracted Primary Raw Materials to represent the activities of waste treatment car-  
337 ried out in the 'technosphere'. According to (Giampietro, Giampietro), waste is treated  
338 in different ways in the biosphere and in the technosphere sub-system. In the biosphere,  
339 ecosystems process degradable matters. Waste therefore stays organic, and can be used

340 by living ecosystems. Within the technosphere, waste is processed through industrial  
341 operations in order to be used as new inputs in the economy.

342

343 Therefore, we will here distinguish two sorts of Primary Raw Materials. The first  
344 kind of Primary Raw Materials is biomass. Biomass is produced by the Agricultural  
345 sector. The Primary Raw Materials embedded in the Agricultural sector are assumed to  
346 be renewable as the sun provides natural systems with energy through photosynthesis.  
347 We are however conscious that a nutrient balance is necessary for biomass production  
348 not to increase the degradation of the quality of the soils (Bouwman, Beusen, Lassaletta,  
349 van Apeldoorn, van Grinsven, Zhang, and Ittersum van, Bouwman et al.). Waste gen-  
350 erated by the Agricultural sector is assumed to be mainly composed of biomass, which  
351 can be processed by ecosystems without human action. On the other hand, we describe  
352 "Extracted Primary Raw Materials" as all the inputs which originally were extracted  
353 from deep inside the soils. These raw materials are assumed to be nonrenewable in a  
354 human time scale. The Extracted Primary Raw Materials therefore contribute to the  
355 depletion of a stock of "resources". When these inputs become waste, they are processed  
356 through industrial operations within the technosphere, as it would take too long for  
357 them to be biodegraded.

358

359 Three sectors and one sub-sector can be counted as sectors providing raw materials  
360 according to Eurostat : the Agricultural sector, the Mining sector, the Fossil Fuels sector,  
361 and the plastics production sub-sector (which is part of the Manufacturing sector). We  
362 will here concentrate our analysis on the "Extractive" industries producing Extracted  
363 Primary Raw Materials: the Mining and Quarrying industry, the Fossil Fuels industry,  
364 and the Plastics production industry. To differentiate the Primary Raw Materials use  
365 from the Extractive Materials use, we create an "Extraction share" of total Raw material  
366 used in the economy.

$$Extractionshare = \frac{FFwaste + MQwaste + Plasticswaste}{Agriculturewaste + FFwaste + MQwaste + Plasticswaste} \quad (4)$$

367 The average waste generation between 2014 and 2020 is here used as a proxy for the  
368 Raw Materials Footprint used by each of these sectors of the economy. To estimate the  
369 waste produced by the production of plastics (embedded in the manufacturing sector),  
370 we used data from the NIOT tables, for France, in 2014. We converted the value of the

371 output of the “Manufacturing of Plastics and Rubber” economic activities, from dollars  
372 into euros. We then calculated the percentage this sub-sector represents in the whole  
373 Manufacturing sector. For simplification purposes, we here assume that the output of  
374 this sub-sector represents the plastics output of the French economy in 2014. We then  
375 assumed that, as the “Plastics manufacturing” activities represent 3.54% of the output  
376 of the Manufacturing sector, the Plastics production would also account for 3.54% of its  
377 waste. We eventually found that the Extraction share was 0.6924 in 2014. This ratio  
378 will be assumed to stay constant over time.

### 379 **Waste efficiency :**

380 Waste and material efficiency are one of the main elements of the Circular Economy  
381 narrative. We thus decided to represent the impact of technological change on waste  
382 generation. To account for technology-induced efficiency gains, we assumed that the  
383 “Energy conversion efficiency” ( $\eta$ ) of a sector would be an accurate proxy for waste  
384 efficiency. We assumed that a sector equipped with energy-saving hardware would also  
385 be more efficient with the materials it uses. An increased “Energy conversion efficiency”  
386 for a sector would therefore induce a reduced waste generation per unit of output.

387

388 We multiplied the initial waste per output coefficient vector by this proxy for resource  
389 efficiency to model the impact of technological change on waste generation.

$$Wastecoeff_i = \eta_{coef} per_{industry} * InitialWastecoeffperOutput_i \quad (5)$$

390 Resource efficiency is one of the pillars of the Circular Economy framework. To  
391 assess the potential impacts of technological change and increased resource efficiency on  
392 waste production, we created an increased resource efficiency scenario. We calibrated  
393 this resource efficiency scenario to be implemented in 2024 to represent the potential  
394 effects of Circular Economy efficiency policies in the coming years. We defined the waste  
395 generation by sector as the product between the waste coefficient vector and the output  
396 (in monetary terms) per industry.

$$Wastepersector_i = Wastecoeff_i * realoutputpersector_i \quad (6)$$

397 As mentioned earlier, we here model waste management inside the technosphere of non-

398 biomass waste. To account for the material waste that can be re-manufactured, reused,  
399 and recycled, we thus multiply the sum of industrial waste by the Extraction share.

$$Wastetoti = sum(Wastepsectori) * extractionshare \quad (7)$$

400 We still needed to add household waste to the waste generated per sector to obtain the  
401 total waste generation of the French economy. For that purpose, we calculated the ratio  
402 of household waste per unit of total household domestic consumption (“total cyv real”).  
403 We then accounted for the generation of waste by households in France. We found that  
404 households created 27.76 tons of waste per million euros of total household domestic  
405 consumption in 2014. As this value was almost constant in the following years, we  
406 assumed that this value would stay unchanged over time. Then, we modeled household-  
407 generated waste by multiplying the monetary value of domestic household consumption  
408 by the household waste generation coefficient.

$$HHwaste = HHwastecoefficient * HHrealconsumption \quad (8)$$

409 We could then calculate the total amount of generated waste in the French economy by  
410 adding industry and household-generated waste.

$$Totwaste = sum(Wastepsectori) + HHwaste \quad (9)$$

#### 411 **Waste treatment :**

412 To obtain the yearly amount of treated waste in the French economy, we calculated a  
413 coefficient of global waste treatment from publicly available Eurostat data. We were  
414 able to assess that the gaps and leaks in the French waste collection system accounted  
415 for approximately 8% of the generated waste in 2014. The waste treatment coefficient  
416 being stable at 0.92, it was deemed to be constant over time.

417 We modeled total treated waste as the multiplication of this waste treatment coeffi-  
418 cient by the total amount of waste generated.

$$Tottreatedwaste = wastetreatmentcoeff * totwaste \quad (10)$$

419 The global amount of waste treated is distributed along different waste treatment

420 techniques. With the help of statistics from Eurostat, we created waste treatment coef-  
421 ficients by technique. By dividing the amount of “Disposal - landfill and other (D1-D7,  
422 D12)” waste, “Disposal - incineration (D10)” waste, “Recovery - energy recovery (R1)”  
423 waste and “Recovery - recycling and backfilling (R2-R11) waste by the total treated  
424 waste, we could obtain 4 coefficients representing the share of total treated waste by  
425 treatment technique : the landfilling coefficient, the incineration coefficient, the energy  
426 recovery coefficient, and the recycling and backfilling coefficient. The recycling and  
427 backfilling coefficient was calculated as follows :

$$Recyclingcoefficient = \frac{recycledwaste}{totalwastetreated} \quad (11)$$

428 We obtained 0.65 as the average recycling and backfilling coefficient between 2014 and  
429 2020. This coefficient is assumed to stay constant in a baseline scenario. When mul-  
430 tiplying this coefficient with the amount of treated waste, the model can endogenously  
431 determine the global amount of recycled waste each year.

$$Recycledwaste = recyclingcoefficient * treatedwaste \quad (12)$$

432 As the scientific literature finds it hard to determine a comprehensive average amount of  
433 energy recovered by tons of undifferentiated treated waste, we chose here not to model  
434 the new inputs (or Secondary Raw Materials) created through energy recovery in an  
435 input-output framework.

436

437 The second pillar of the Circular Economy framework is the idea that waste can  
438 be transformed into new inputs (or Secondary Raw Materials), replacing our linear  
439 system with a circular one “from cradle to cradle”. We created another scenario to  
440 test the macroeconomic and environmental effects of this part of the Circular Economy  
441 framework. We used two assumptions in this scenario, aiming to represent the Circular  
442 Economy’s main representation of “cradle to cradle” policies.

443

444 The first one is that all Secondary Raw Materials could replace Primary Raw Ma-  
445 terials as the same inputs in the production process. This scenario’s assumption states  
446 that a circular economy would prioritize a diminution in primary resource use over the  
447 maximization of the output. Instead of putting new products on the market with these

448 recycled materials, the French economy would keep the same approximate level of out-  
449 put, with a maximum of primary materials replaced by secondary ones. This assumption  
450 is purely theoretical and represents a “best-case scenario”, in which the Secondary Raw  
451 Materials would keep the same qualitative properties as the Primary Raw Materials,  
452 thus enabling them to fulfill the same tasks.

453 The second assumption is that an increased recycling and backfilling rate could enable  
454 an economy to become “circular” e.g., to enable a long-lasting and sufficient diminution  
455 of the economy’s intake of Primary Raw Materials (natural “resources”). The potential  
456 effects of a 100% waste recycling percentage scenario on sustainability will be developed  
457 further in the article. We are fully aware that these assumptions are at least partially  
458 unrealistic. We here want to test the possible efficacy of the Circular Economy policy  
459 framework in a “best-case scenario”.

#### 460 **Substitution of primary materials by recycled materials :**

461 We modeled the substitution of primary materials for secondary materials, as previously  
462 described, in a “best case scenario”.

463 Secondary Raw Materials are here modeled as waste transformed into newly ready-  
464 for-use inputs through an industrial process, which itself is not exempted from entropy.  
465 As stated in the second law of thermodynamics, matter invariably degrades over time  
466 both in quantity and quality. Consequently, the ability of a matter to be reused or recy-  
467 cled into a new input invariably decreases along the number of times it is recycled. In an  
468 industrial process, waste coming from an already-recycled product can be less recycled  
469 than a ton of primary raw materials which is about to get recycled for the first time. The  
470 waste treatment process is here not represented as a closed loop, which would contradict  
471 the second law of thermodynamics.

472

473 To represent this state of affairs in the Eurogreen model, we chose to create a new  
474 concept: the tons of Raw Materials Waste equivalent (or eq-rmW). This kind of measure-  
475 ment is already used in physics, with for instance CO<sub>2</sub> equivalents (eq-co<sub>2</sub>). The CO<sub>2</sub>  
476 equivalents is a unit in which is expressed the radiative forcing of Greenhouse Gases. It  
477 can be taken as the measurement of the radiative forcing of one unit of CO<sub>2</sub> emissions.

478 In the waste treatment process, one unit of raw materials waste equivalent (eq-rmW)  
479 represents the amount of waste whose quantitative and qualitative features are equiva-

480 lent to one unit of raw materials recycled for the first time. We take here as a reference  
 481 for recycling the quantity and quality of primary raw materials waste. This new unit  
 482 enables us to describe heterogeneous matter in a functionally homogeneous way while  
 483 accounting for the effects of entropy on waste recycling.

484

485 We put the entropy rate at 0.2, meaning that we expect waste to lose 20% of its  
 486 qualitative/quantitative features at each recycling cycle. More literature could help to  
 487 put this entropy coefficient at an accurate and objective rate.

488 The “tons of eqRMW coefficient” is defined as follows:

$$TeqRMWcoefficient = \frac{(RMC_{tot} - SRM * (entropycoeff))}{RMC_{tot}} \quad (13)$$

489 The degradation of matter over time drives the generation of a lesser amount of waste,  
 490 which impacts Secondary Raw Materials production. This gap is compensated by re-  
 491 newed Raw Materials Extraction to meet the demand.

492 The equation for total waste treated, thus expressed in tons of eqRMW, is defined  
 493 as such :

$$Totwaste_{eqRM} = (totwaste * Wastetreatedcoeff) * TeqRMwastecoefficient_{delay} \quad (14)$$

#### 494 **Extracted Raw Materials Footprint :**

495 In line with the Eurostat RME Country tool database, we use Raw material equivalents  
 496 (RME) as an indicator evaluating the amount of raw materials (in tons) embedded in  
 497 a unit of output. In order to model the primary Raw material use in an input-output  
 498 framework, we calculated the Raw Material Consumption per sector of the French econ-  
 499 omy. Raw Material Consumption is the quantity of resources (in tons of Raw Materials  
 500 Equivalents) embedded in the goods and services consumed by a country’s domestic de-  
 501 mand. It can be calculated in the following way, in which the domestic extraction (DE),  
 502 the imports (M), and the exports (X) are expressed in tons of Raw material Equivalents.

$$RMC = DE + M - X \quad (15)$$

503 We used the data from the Eurostat RMC Country Tool to model these variables in  
504 the Eurogreen model. As our attempts to disaggregate the data on raw materials foot-  
505 print per sector proved to be unsatisfying, further research and data production may  
506 be needed to assess the exact amount of raw materials embedded in each sector’s pro-  
507 duction. Despite this key data gap, we assessed France’s Raw Material Consumption in  
508 an aggregated manner. We calculated average ratios for the period 2014 – 2020, which  
509 eventually enabled us to infer France’s RMC. We used both France’s Supply-Use tables  
510 and Eurostat data on aggregated Raw Material Consumption.

511

512 Firstly, to endogenously model France’s Domestic Extraction, we calculated a ratio  
513 of Domestic Extraction (in tons of RME) by a unit of domestic demand (in euros).  
514 By calculating the average of these ratios from 2014 to 2020, we obtained a coefficient  
515 of 0.835885 thousand tons of RME per million euros of French domestic demand. We  
516 found that the standard deviation of the data about this average ratio was low (0.04).  
517 We could thus model in a fairly accurate manner the French Domestic Extraction as the  
518 multiplication between this Domestic Extraction coefficient and the real French total  
519 domestic demand.

$$RMDE_{tot} = RMDE_{coef} * sum(Z_{dom}) \quad (16)$$

520 We used the same method to model the raw materials embedded in France’s exports  
521 and imports. On average, for the same period, we calculated that one million euros of  
522 imports had a material footprint of 2.02 thousand tons of RME (standard deviation of  
523 0,09).

524 Thus :

$$RM_{imptot} = RM_{Impcoef} * totalZ_{impreal} \quad (17)$$

525 To calculate the average raw materials footprint per unit of exports, we divided the  
526 aggregated material footprint of exports (estimated by Eurostat) by the value of real  
527 exports for France. We obtained 0.85 as the average value for the 2014–2020 time span  
528 (standard deviation of 0,04). We could therefore, and with a certain accuracy, model  
529 the raw materials footprint of French exports as the multiplication of the raw material  
530 export coefficient by the real value of exports.

$$RM_{exptot} = RM_{expcoef} * total_{expreal} \quad (18)$$



531 For the calculation of these values, we always assume that the coefficients are constant  
532 because of their low standard derivations.

533

534 Once these values were estimated, we could assess the Raw Material Consumption  
535 of France as :

$$RMCTot = RMDEtot + RMimptot - RMexptot \quad (19)$$

536 In order to only account for the nonrenewable part of the Raw Material Consumption,  
537 we multiplied the Raw Material Consumption by the Extraction share to create the  
538 Extracted Raw Material Consumption.

$$ExtractedRMC = RMC * extractionshare \quad (20)$$

### 539 **Domestic Extraction Demand :**

540 We then modeled the Extraction Demand as the Extracted Raw Material Consumption  
541 from which is subtracted the amount of Secondary Raw Materials produced in a certain  
542 year. This variable is an indicator of an economy's intake of natural resources, and of  
543 the strain it creates on key sustainability indicators. We chose to insert a substitution  
544 coefficient in this equation in order to model the impact of the increased substitution  
545 of Primary Materials by Secondary Materials. We here assume that the substitution  
546 rate is at least partly exogenous depending on political actors' might to prioritize raw  
547 materials sustainability over higher input and GDP growth. The substitution coefficient  
548 is changed exogenously depending on the scenarios. As the literature on this issue is  
549 still nascent, we here assume that the baseline substitution scenario coefficient is 0.80.  
550 We acknowledge that further research needs to be done to better assess the scale of this  
551 mechanism. In an optimistic scenario, the maximal substitution coefficient of 1 can still  
552 be applied to this model.

$$ExtractionDemand = ERMC - (SecondaryRM * substitutioncoefficient) \quad (21)$$

553 This extraction demand can also be expressed through an aggregated ratio of Extracted  
554 Materials per Total Material use :

$$ExtractedMaterialsUseratio = \frac{ExtractionDemand}{ERMCTot} \quad (22)$$

555 As an additional indicator of ecological performance, we calculated the extracted  
556 Raw materials Extraction per unit of output.

557

558 It can be defined as :

$$Extractionperoutput = \frac{DomPrimaryRMDemand}{output} \quad (23)$$

559 **Materials substitution “from cradle to cradle” :**

560 The Extracted Materials Use ratio can be considered to be an indicator of the evolution  
561 of the demand for Extracted Raw Materials. We calculated the evolution rate of this  
562 indicator in order to provide an indication of the potential changes in extractive sectors’  
563 output over time.

$$Extractionevolutionratio = \frac{ExtractedMaterialsUseratio}{ExtractedMaterialsUseratiodelay} \quad (24)$$

564 In order to replicate the effects of this change in demand extractive sector’s output, we  
565 created an extraction substitution coefficient. We assume that the extraction evolution  
566 ratio has the same effect on the output of all the sectors. The Extraction substitution  
567 coefficient is equal to the Extractive industry evolution coefficient delayed. We had to  
568 create this delay in order to avoid a ‘close loop’ modeling error, which prevented running  
569 the model. We were then able to model the decrease in output of the extractive industries  
570 because of Secondary Raw Materials substitution. We multiplied Fossil Fuels and Mining  
571 and Quarrying initial technological coefficient vectors (A coeff) by the newly created  
572 Extraction substitution coefficient in order to replicate the evolution of the demand on  
573 the output of extractive sectors.

$$AcoeffMQ = initialAcoeffMQ * Extractionsubstitutioncoefficient \quad (25)$$

$$AcoeffFF = initialAcoeffFF * Extractionsubstitutioncoefficient \quad (26)$$

574 We operated in the same way for the Plastics manufacturing sub-sector. Indeed, in order  
575 to create the Manufacturing sector substitution coefficient, we multiplied the plastics  
576 share of the manufacturing sector by the inverse of the extractive industry evolution  
577 coefficient.

578 **Eco-design scenario :**

579 In 2020, the French anti-waste law for a circular economy set as a target the end of  
580 single-use plastics in 2040. This Circular Economy policy is strongly influenced by the  
581 Ellen McArthur Foundation, which sets eco-design as one of the most important Circular  
582 Economy mechanisms. According to the latter, the best way to make an economy circular  
583 is a maximum reduction in waste generation "by design". We thus aimed to model the  
584 consequences of eco-design on the output of extractive industries.

585 The French administration stated in 2022 that 46% of the plastics in France were  
586 consumed as packaging. To provide a first assessment on the impacts of eco-design on  
587 the economy in a Circular Economy policy scenario, we assume that the same proportion of  
588 the French plastics output is embedded in packaging. We also assume that, as packaging  
589 is most of the time only used once, this percentage of the Plastics manufacturing sub-  
590 sector might be targeted by this new law. Then, we assessed the possible consequences of  
591 this law in a "sobriety" scenario, in which profits and GDP are not maximized through  
592 the attainment of "efficient" output levels. To assess the consequence of this scenario on  
593 the output, we created an indicator representing the share of single-use plastics (SUP)  
594 among total plastics sub-sector's output. This single-use plastics share is the inverse of  
595 the durable plastics share (54%).

$$SUPshare = 1 - DPshare \quad (27)$$

596 Then, we created a share of single-use plastics production out of the whole manufacturing  
597 output in order to account for the impact of the gradual decrease in production of single-  
598 use plastics on the manufacturing technological coefficient vector. We assumed that  
599 the whole production of single-use plastics could not fully disappear, and that a small  
600 proportion of single-use plastics would still be produced in 2050.

$$SUPshareM = initialSUPshareM - 0.0254 * \frac{0.46 - SUPshare}{0.46} \quad (28)$$

601 Once the share of single-use plastics calculated, we created a substitution rate of  
602 single-use plastics. The initial single-use plastics share of the manufacturing sector is  
603 here equal to 0,16284.

$$SUPsubstratio = 1 - \frac{SUPshareM}{initialSUPsharemanuf} \quad (29)$$

This ratio was then replicated on the technical coefficient of the Manufacturing sector.

$$AcoefM = initialAcoefM * Extractionsbstcoef * SUPsubstratio \quad (30)$$

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661

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663 The author declares no competing interests.